Sodium Reduction: Facts and Fiction



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Overview

- **Excess sodium intake: A significant health problem**
- Sodium and blood pressure: Cause and effect
- Reducing sodium in the food supply: Restoring choice
- Myths and misconceptions about sodium: Straight talk





Salt or Sodium?

Sodium chloride (NaCl) is the chemical name for dietary salt

NaCl is 40% sodium and 60% chloride

Sources of sodium

- Nearly all of our sodium intake is from salt added to food
- The vast majority is already in processed and restaurant foods
- A small amount of sodium in food occurs naturally (e.g., fruits, vegetables, and whole grains)



NaCl crystal





Why is Excess Sodium Intake a Critical Public Health Issue?

Excess sodium intake causes hypertension

- Nearly 1 in 3 U.S. adults has hypertension (68 million people)
- Middle-aged and older men and women have a 90% lifetime risk of developing hypertension
- More than 1 in 2 people with hypertension do not have it under control



Vital Signs: MMWR 2011; 60(4):1-3-8 Vasan, et al. JAMA 2002;287:1003-1010





Why is Excess Sodium Intake a Critical Public Health Issue?

Sodium, through hypertension, is a major contributor to death, disability, health disparities, and costs attributable to cardiovascular diseases (CVDs)

- CVDs are the leading causes of death (~800,000 adults/year)
- CVDs are the leading causes of health disparities

🖵 Economic burden

- Treatment for heart disease, stroke, and other CVD accounts for 1 in 6
 U.S. health dollars spent (\$273 billion in 2008)
- In 23 developing countries, 8.5 million deaths could be averted over 10 years through a 15% reduction in sodium intake

Vital Signs: MMWR 2011; 60(4):1-3–8 Heidenreich PA, et al. Circulation 2011;123;933–944 Asaria P, et al. Lancet 2007;370:2044–53



Sodium Intake Levels: Recommended and Actual

Recommended levels of sodium intake

- 2010 Dietary Guidelines for Americans
- For specific populations: 1,500 mg/day
 - ≥51 years old
 - African Americans
 - Have high blood pressure, diabetes, or chronic kidney disease
 - About half the U.S. population and the majority of adults
- For all others: Reduce to 2,300 mg/day

🖵 Actual sodium intake

Average daily sodium intake for U.S. adults is >3,400 mg/day



The Good News: An Easy Solution Exists for Reducing Sodium Intake

- Reducing sodium intake reduces blood pressure: For most people in only days to weeks
- Reducing the average population systolic blood pressure by just 5 mm Hg can have a major impact
 - 1 in 7 reduction in stroke deaths
 - > 1 in 11 reduction in coronary heart disease

Reducing average population sodium intake to 1,500 mg/day may

- Reduce cases of hypertension by 16 million
- Save \$26 billion health care dollars
- Gain 459,000 Quality Adjusted Life Years (QALYs)



The Good News: An Easy Solution Exists for Reducing Sodium Intake

Even reducing sodium intake to 2,300 mg/day could

- Reduce cases of hypertension by 11 million
- Save \$18 billion health care dollars
- Gain 312,000 QALYs



Palar K, et al. Am J Health Promot 2009;24(1):49–57 QUALYs, Quality-adjusted life years



The Opportunity: Reducing Sodium in the Food Supply

Most sodium is already in the food we eat and is mostly invisible

It comes from processed and restaurant food



It is not just the salt shaker!

Mattes RD, et al. J AM Coll Nutr 1991;10:383–393



The Opportunity: Giving People Choice

Consumers have little choice in the amount of sodium they consume every day

- Hard to guess how much sodium is in a given food
- Hard to find truly low-sodium products or menu items
- Once sodium has been added to your food, you cannot take it out





The Opportunity: Reducing Sodium in the Food Supply

- Reducing the sodium content of restaurant and processed foods is a vital approach to reducing sodium intake
- The food supply must change to enable greater choice
- Other approaches include giving consumers more information at the point of decision making, both on food labels and on restaurant menus
- Industry action: Signs of change



Myths and Misconceptions 1. There is Not Enough Evidence to Act

Large body of strong scientific evidence

- Increasing sodium intake increases blood pressure
- Reducing sodium intake reduces blood pressure
- Current sodium intake far exceeds safe and healthy levels
- Numerous scientific bodies and health professional organizations support sodium reduction to prevent and control high blood pressure. Recent examples:
 - American Medical Association (2009)
 - American Public Health Association (2009)
 - Institute of Medicine (2010)
 - Dietary Guidelines for Americans (2010)
 - American Heart Association (2011)



Myths and Misconceptions 2. Population Sodium Reduction Is a Risky Experiment

- The U.S. population has come to be exposed to highly excessive levels of sodium in our food supply
- Reducing sodium intake has been shown to be safe and effective



Institute of Medicine. Dietary reference intakes for water, potassium, sodium chloride, and sulfate. Washington, DC: National Academies Press;2004 Institute of Medicine. Strategies to reduce sodium intake in the United States. Washington, DC: National Academies Press;2010



Myths and Misconceptions 3. Sodium Reduction is Only Important for People with High Blood Pressure

- Limiting sodium intake is important for everyone
- The lower the sodium intake, the lower the blood pressure
- Risks of heart attacks and strokes decreases with blood pressure reduction, well below the "normal" range



There is no basis to recommend sodium intake that exceeds the adequate intake (AI) level

Ness RB. Ann Epidemiol 2009;19(2):118–120 http://www.who.int/dietphysicalactivity/Salt_Report_VC_april07.pdf





Myths and Misconceptions 4. There Is No Justification for Government Action

- Reliance on voluntary efforts to lower sodium levels in processed and restaurant foods has not worked, over the past 40 years
- Consumers deserve more choices and more control of the sodium levels in the foods they eat
- Government can promote or require changes in sodium content of foods through food procurement policies, public information, industry regulation, etc., coupled with monitoring and surveillance
 - GSA/HHS Health and Sustainability Guidelines for Federal Concessions and Vending Operations

http://www.gsa.gov/graphics/pbs/Guidelines_for_Federal_Concessions_and_Vending_Operations.pdf http://www.cdc.gov/salt/pdfs/DHDSP_Procurement_Guide_Summary.pdf





Myths and Misconceptions 5. Food Will Lose Its Taste

- Excess salt masks other flavors
- Salt taste changes with changing intake
- Gradual changes go largely unnoticed
- Resetting the palate: Less sodium means more natural flavors







Summary

- Excess sodium intake causes hypertension
- Average daily sodium intake for U.S. adults is more than double what is recommended as a safe level of intake for most adults
- Changes in the food supply are needed to restore choice and bring sodium intake to within recommended levels
- Government has a critical role to play at federal, state, and local levels





SODIUM REDUCTION: TIME FOR CHOICE

Darwin R. Labarthe, MD, MPH, PhD Sodium Reduction: Facts and Fiction

Jeremiah Fasano, PhD

Salt as Food Ingredient: Technological Context

Mary E. Cogswell, DrPH

Monitoring Progress in Sodium Reduction

Christine Johnson, MBA

National Salt Reduction Initiative: A Voluntary Framework to Reduce Population Sodium Intake





Salt as a Food Ingredient: Technological Context



Jeremiah Fasano, PhD Consumer Safety Officer



Division of Biotechnology and GRAS Notice Review Office of Food Additive Safety Center for Food Safety and Applied Nutrition Food and Drug Administration





Overview

- U Why is salt added to food?
- What can replace salt in food?
- FDA activities related to reducing sodium intake
- The 2010 recommendations of the Institute of Medicine



Why Is Salt So Widely Used in Food?

Flavor

Tastes good

Safety

Most microbes do not like high salt concentrations

Processing

Changes how other food components behave







Flavor

Salt is one of the 5 primary tastes

- Sweet, salty, sour, bitter, and umami
- The sodium ion causes the perception of saltiness
- Recent research suggests that mammals have dedicated saltsensing taste cells that are highly specific for the sodium ion

Saltiness alters our perception of other tastes

- Salt can mask bitterness
- Salt can enhance sweetness



Safety

Salt is the oldest food preservative

Salt reduces water available for microbes

- Microbes need water to grow and reproduce
- Salt 'holds' water so that microbes can't use it
- Sufficiently high salt concentrations can kill microbes by hyperosmotic shock

Salt can interfere with microbial 'digestion'

- Microbes send enzymes into their surroundings
- High salt inhibits these enzymes

Sodium is a component of other commonly used preservatives



Processing

Serves as a tenderizer

Salt can cause separation of groups of proteins

Allows foods to hold their shape

Salt can make proteins lose their native shapes, and these 'denatured' proteins tend to stick together

Controls fermentation and ripening

- Some foods are made using controlled enzyme activity or bacterial growth, which can be regulated by salt concentration
- The ripening of cheeses is one example of this process

Provides texture

Salt holds water and can retain moisture and enhance food texture





Examples of Sodium's Technical Effects in Food

Bread	Affects texture Controls yeast growth and fermentation rate Reduces spoilage
Cheese	Reduces the metabolic activity of the starter-culture bacteria Modifies enzyme activity during maturation of some cheeses Causes physical changes in cheese proteins, which influence solubility and texture
Meats	Preserves product Increases water-holding capacity in some products Increases meat binding in other products
Savory Snacks	Affects product texture in some expanded products (e.g., cheese puffs) Acts as a solid carrier of applied seasonings and flavors, enabling accurate measurement and improving dispersion





Can Salt Be Substituted?

Direct replacements

- Potassium, calcium, and magnesium salts
- Reduced-sodium sea salts (increased magnesium and potassium)
- Challenges: Different flavor profiles, cost, may not be suitable for full replacement

Flavor enhancers

- Lysine, arginine, ornithyl-3-alanine, trehalose
- Umami substitutes (fermentation products, monosodium glutamate, glutamate salts)
- Challenges: Cost, altered flavor profiles

Preservatives

- Potassium and calcium lactates; phages
- Challenges: Cost, validating efficacy



New Technologies in Development

Microcapsules

Examples: Potassium chloride and agent to reduce bitterness

Hollow microspheres of sodium

Impart a similar taste experience for a lower absolute quantity of salt

Manipulation of ion channels

Ingredients that directly manipulate the properties of ion channels in the taste receptor cells to amplify the sensory signal of a given amount of sodium

Increased cost can limit utility of both current and future replacements





FDA Activities to Promote Awareness of Sodium Content and Encourage Its Reduced Intake

Required sodium labeling as early as 1984

- Later subsumed by NLEA
- Promulgated standards for sodium-related nutrient content and health claims
- **Conducted a public hearing on sodium (Nov 2007)**
- Executing front-of-pack initiative and related work on nutrition facts panel
- Implementing menu labeling required by Patient Protection and Affordable Care Act of 2010 (PPACA)



Sodium Reduction Efforts: The IOM Assessment

- IOM Report "Strategies to Reduce Sodium Intake in the United States." (2010)
- IOM concluded that labeling and education efforts in isolation had not significantly reduced sodium consumption in the United States



Henney et al. Strategies to Reduce Sodium Intake in the United States. 2010 http://www.iom.edu/Reports/2010/Strategies-to-Reduce-Sodium-Intake-in-the-United-States.aspx





The IOM Assessment: Recommendations

Reduce the sodium content of the U.S. food supply

- Broad, gradual reductions
- Begin with voluntary initiatives
- Industry in collaboration with government and other stakeholders
- Initiation of a process to set mandatory standards

Revise and extend labeling to support sodium reduction efforts

Monitor changes in

- Sodium intake
- Salt taste preference
- Sodium content of food

Henney et al. Strategies to Reduce Sodium Intake in the United States. 2010 http://www.iom.edu/Reports/2010/Strategies-to-Reduce-Sodium-Intake-in-the-United-States.aspx



Monitoring Progress in Sodium Reduction in Foods



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Outline

- How much sodium is in the food we eat?
- How much sodium do we consume?
- Are we ready for a nationwide action to reduce sodium intake?



"I'm on a fixed income. The only time I go to a fast food restaurant is if I'm low on salt, sugar or condiments."



Sodium in Food and People: Data Sources



FDA, Food and Drug Administration USDA, US Department of Agriculture NHANES, National Health and Nutrition Examination Survey NHIS, National Health Interview Survey BRFSS, Behavioral Risk Factor Surveillance System



Sodium in Food Data Sources: USDA Food and Nutrient Databases

Updated sodium values of foods that are major contributors to U.S. diet

- Reviewed ~1,300 mainly processed foods
- Updated ~450 foods in 2010 National Nutrient Database
- Conducting laboratory analysis of sentinel foods that contribute high proportions of added sodium to U.S. diet, e.g., bread contributes 7.3% of sodium
 - Sodium values can vary up to 10-fold, e.g., ~50 to 500 mg/100 g for French fries from 4 different family-style chain restaurants
 - ~64 restaurant and processed foods analyzed since Oct 2009

USDA, US Department of Agriculture http://www.ars.usda.gov/SP2UserFiles/Place/12354500/Data/SR23/sr23_doc.pdf http://riskfactor.cancer.gov/diet/foodsources/sodium/table1a.html



Actual and Labeled Sodium Values in Three Brands of Pasta Sauce



USDA, ARS, Nutrient Data Laboratory, National Food and Nutrient Analysis Program, [unpublished data] 2011



U.S. Adults ≥20 Years Who Consume More Sodium than Recommended





Adults with Self-Reported Hypertension Who Received and Acted on Low-Salt Advice



Advice and behavioral change



Consumer Understanding of the Relationship of Sodium Intake and Health

	Frequency of Responses (%) to "Salt Really Isn't That Bad for You"				
Consumers	Strongly disagree	Moderately disagree	Neither agree or disagree	Moderately agree	Strongly agree
All	33	29	26	9	3
18–50 years	27	31	29	10	3
≥51 years	41	25	21	9	4
White	29	31	27	10	3
Black	46	22	19	7	5
Hispanic	36	25	27	9	3



Consumer Intention or Action to Reduce Salt Intake





U.S. Consumers Who Agree with Government Salt Regulation



ConsumerStyles [unpublished data].2010



U.S. Consumers Who Agree with Government Salt Regulation



ConsumerStyles [unpublished data].2010



Health Care Providers Who Agree with Importance of Sodium Reduction for their Patients









Summary

Vast majority of U.S. adults consume excess sodium

Laboratory analysis of sodium in foods is essential

Labeled sodium values vary from actual values

Consumers and health care providers seem ready for reduction of sodium in food

- Consumers understand link between sodium and health
- Many consumers have taken some action to lower sodium intake
- More than 80% of health care providers think their patients need to reduce sodium intake
- The majority of consumers agree with government regulation of "too much salt" in manufactured foods, and >40% agree with regulation of restaurant foods



Future Directions

- Complete and implement USDA/CDC/FDA sentinel sodium food monitoring system
- Determine and implement the optimal method for population monitoring of U.S. sodium intake
 - Compare spot versus 24-hour urine collections
 - Analyze stored urine samples from prior NHANES surveys
 - Include 24-hour urine collection in NHANES 2013–2014

Continue to monitor consumer readiness and acceptance of measures to eliminate excess sodium



National Salt Reduction Initiative: A Voluntary Framework to Reduce Population Sodium Intake



Christine Johnson, MBA *Director of Nutrition Policy*

Cardiovascular Disease Prevention and Control Program New York City Department of Health and Mental Hygiene





Overview

- National Salt Reduction Initiative
- New York City Sodium Reduction Activities
- Sodium Reduction in Communities grant (CDC grant)









National Salt Reduction Initiative (NSRI)



Reduce population sodium intake by 20% in 5 years by decreasing sodium content in foods by 25% over 5 years



http://www.nyc.gov/html/doh/downloads/pdf/cardio/cardio-salt-factsheet.pdf







National Salt Reduction Initiative (NSRI) Overview

- Launched in 2008
- Coordinated by New York City Department of Health and Mental Hygiene
- Partnership of >70 local and state health authorities and health organizations
 - National health organizations (e.g., AMA, AHA)
 - Local and state health associations
 - State health departments
 - Local/city health departments



Full listing of all partners provided at http://www.nyc.gov/html/doh/html/cardio/cardio-salt-initiative.shtml AMA, American Medical Association AHA, American Heart Association







National Salt Reduction Initiative (NSRI) Strategy

Create national nutrition databases

Develop targets for sodium reduction

Feasible, based on the best available information and industry feedback

Monitor industry progress

- NSRI databases in 2012 and 2014
- Company-submitted reports

Evaluate sodium intake in the New York City population





Packaged and Restaurant Food Databases

Databases created and maintained by NYC DOHMH

Contain proprietary data

Packaged food database

- Merges national sales data and nutrition data
- Allows analysis of top 80% of items by sales
- Allows calculation of sales-weighted mean and range of sodium

🖵 Restaurant food database

- Merges national market-share data and publicly-available nutrition data for 50 largest quick service restaurants
- Allows calculation of market share-weighted mean and range of sodium







National Salt Reduction Initiative (NSRI) Targets

Developed voluntary sodium-reduction targets

- Packaged food: 62 categories
- Restaurant food: 25 categories

Packaged food

Examples

Bread and rolls Crackers Canned beans Processed cheese

Restaurant food

Examples

Hamburgers with cheese Sandwiches w/ lunch meat Pizza Soup





National Salt Reduction Initiative (NSRI) Targets

Sodium targets for packaged food

Overall sales-weighted mean of sodium content must meet the relevant target for salt content, even if some individual products do not

Food type	2012 target	2014 target
Bread and rolls	440 mg/100 g	360 mg/100 g

Sodium targets for restaurant food

The mean of all products in the category must meet the relevant target, even if some individual products do not

Full listing of all participating companies are provided at http://www.nyc.gov/html/doh/html/cardio/cardio-salt-initiative.shtml



National Salt Reduction Initiative (NSRI) Commitments by 28 Companies

Packaged food

- Black Bear European Style 🗸 \checkmark Deli
- **Boar's Head**
- Butterball
- **Campbell Soup Company**
- **Delhaize America**
- **Dietz & Watson** \checkmark
- **Fresh Direct**
- Furmano's
- Goya
- **Hain Celestial**
- Heinz \checkmark

- **Hostess Brands**
- Ken's Foods
- Kraft
- LiDestri **Foods/Francesco Rinaldi**
- Mars Food
- McCain Foods
- Premio
- **Red Gold** \checkmark
- Snyder's-Lance, Inc. \checkmark
- **Target Corporation** \checkmark
- Unilever \checkmark
 - White Rose

Restaurant food

- Au Bon Pain
- Bertucci's Italian Restaurant
- Starbucks
- Subway
- **Uno Chicago Grill**





Health and Human Services Centers for Disease **Control and Prevention**



National Salt Reduction Initiative (NSRI) Monitoring Industry Progress

Mechanisms to monitor sodium in the food supply and to track companies' progress toward specific targets

- Recreate NSRI databases in 2012 and 2014 to track changes
 - By company
 - By category as a whole
- Collect reports from committed companies at baseline, 2012, and 2014, to track changes
 - By category



NSRI Evaluation

Measuring Changes in NYC Population Sodium Intake

Study sample

- > 2,333 NYC adults recruited via the NYC Community Health Survey
- Final analytic sample:1,775
- Baseline in 2010, follow-up in 2014

Measures collected

- > 24-hour urine: Sodium, potassium, albumin, creatinine
- Other variables
 - Blood pressure
 - Anthropometry: Weight, height ,and waist circumference
 - Self-reported health measures: Nutritional status, family CVD history, personal CVD history, anti-hypertensive medications, etc.





Baseline Evaluation Results

- Mean NYC adult intake is 3,150 mg sodium/day
- Only 11% of New Yorkers at high risk* meet recommended limit of 1,500 mg sodium/day
- Only 21% of New Yorkers meet their recommended limit (whether 1,500 mg/day or 2,300 mg/day)
- Further analysis is underway
- Future plans: Follow up in 2014 to track change in sodium intake





Beyond the National Salt Reduction Initiative: NYC Sodium Reduction Activities

NYC Agency Food Standards

Standards for Meals/Snacks Purchased and Served

Apply to all food purchased and served by city agencies: >260 million meals and snacks served each year at schools, senior centers, day-care centers, and homeless shelters

Standards for Beverage Vending Machines

> Apply to all agency-contracted machines

http://www.nyc.gov/html/doh/downloads/pdf/cardio/cardiovending-machines-bev-standards.pdf





NYC Standards for Meals/Snacks Purchased and Served: Examples

- **Require cereal to contain ≤215 mg sodium/serving**
- **Require canned and frozen vegetables to contain** ≤290 mg sodium/serving or have "No salt added"
- **Require portion-controlled and other convenience items** to contain ≤480 mg sodium/serving
 - Breaded chicken, veal patties, frozen French toast, and waffles

-	Nutrition Facts Serving Size ¾ cup (5 Servings Per Contained
	Amount Per Serving
	Calories 250
	Total Fat 6g
and the second se	Saturated Fat 0.5g
	Cholesterol <5mg
	Sodium 200mg
and the second se	Total Carbohydrate 40
	Dietary Fiber 4g
	Sugars 18g
	Protein 9g
	Vitamin A 25% • Vitamin C 50 *Percent Daily Values based on a

Amount Per Serving	
Calories 250	Calories from Fat 50
	% Daily Value
Total Fat 6g	9%
Saturated Fat 0.5g	3%
Cholesterol <5mg	<2%
Sodium 200mg	8%
Total Carbohydrate	40g 13%
Dietary Fiber 4g	16%
Sugars 18g	
Protein 9g	18%



Nutrition	Facts				
Serving Size: 2 waffles (70g)					
Amount Per Serving					
Calories 180	Calories from Fat 50				
	% Daily ¥alue*				
fotal Fat 6g	9%				
Saturated Fat 2 g	10%				
Trans Fat 0 g					
Cholesterol 20 mg	7%				
Sodium 440 mg	18%				
Potassium 80 mg	2%				
fotal Carbohydrate	27 g 9%				



http://www.nyc.gov/html/doh/downloads/pdf/cardio/cardiovending-machines-bev-standards.pdf





NYC Standards for Beverage Vending Machines: 5 Criteria

1. Product mix

- > 2 vending machine slots must stock water
- \succ High-calorie beverages (\geq 25 calories/8-oz serving) limited to 2 slots

2. Product placement

- Water: Area with greatest selling potential at eye level
- High-calorie beverages: Area with least selling potential





http://www.nyc.gov/html/doh/downloads/pdf/cardio/cardio-vending-machines-bev-standards.pdf





New York City Standards for Beverage Vending Machines: 5 Categories

3. Product size

- > All beverages except water are limited to ≤ 12 oz
- Water must be at least 12 oz

4. Promotional space

Marketing on the outside of the machine must promote healthy lifestyles or healthy beverages

5. Calorie labeling

All machines must post calories per container for each product

Recommended pricing models

Water priced at \$1; high-calorie beverage priced at \$1.50





http://www.nyc.gov/html/doh/downloads/pdf/cardio/cardio-vending-machines-bev-standards.pdf





60

CDC Grant: Sodium Reduction in Communities 3 Initiatives

Independent Restaurant Initiative

- > 20,000 independent restaurants
- Goal: Reduce the sodium content of food purchased and served
- Activities: Education and outreach (e.g., mailings, website, and food safety course) to restaurants and suppliers

Hospital Retail Food Standards

- Hospital cafeterias, snack bars/carts, other retail food venues
- Goal: Provide access to healthier foods, including lower-sodium foods
- Activities: Develop hospital retail food standards; work with NYC hospitals to implement standards in retail food establishments



U.S. Department of Health and Human Services Centers for Disease Control and Prevention

New York City

2010

CDC Grant: Sodium Reduction in Communities 3 Initiatives

Salt Media Campaign

- Goal: Alert the public to hidden salt in processed foods and broaden awareness of the health impact of a high-sodium diet
- Activities: Print ad campaign conducted in NYC subways, newspapers, and online ads. Phase 1 completed in November 2010







Summary

- Average daily sodium intake for U.S. adults is more than double what is recommended as a safe level
- Changes in the food supply are needed to lower sodium intake to recommended levels
- The NSRI is promising as a collaborative and voluntary process because it requires industry commitment and includes a mechanism for monitoring industry progress objectively
- Government has a critical role to play at federal, state, and local levels





SODIUM REDUCTION: TIME FOR CHOICE



